# **Brick Street Restoration Guidelines** (City-Initiated Conversion/Restoration of Asphalt to Brick Streets)

Conversion of existing asphalt streets to restored brick streets should result in:

- Long-term maintenance cost savings
- Increased curb exposure and correspondingly enhanced drainage and management of storm water
- Aesthetic enrichment
- Pedestrian safety through management of speed (not really traffic calming)

# Criteria to consider:

- Street must be within the Core Improvement Area\*
- 2. Street may not have a posted speed limit is excess of 30 MPH.
- 3. Street must be residential in nature and may not exceed 5,000 trips per day.
- 4. Street must be scheduled for milling and resurfacing in the proposed year of conversion.
- 5. Street should have at least 75% of the existing brick in good condition.
- 6. Public meeting must be held to inform the property owners of lots fronting the street of the project being considered.
- 7. Positive survey responses from at least 66% of property owners of lots fronting the street to be bricked must be collected.

# Notes:

- Streets designated as part of the Lake-to-Lake Connector system should be evaluated for the feasibility of including special accommodations for cyclists. These accommodations may include bike lanes with specialty paving, wider sidewalks or greenways.
- Video detection will be an added expense at signalized intersections.

<sup>\*</sup> See attached map.

# City of Lakeland Brick Street Policy

### **PURPOSE AND INTENT**

The purpose of this policy is to provide a means by which property owners can petition the City of Lakeland to install or reclaim brick streets fronting their properties without unduly burdening the City's limited construction and maintenance funds. The intent of the policy is to define the procedures for requesting a brick street and the share of the cost for the construction of such brick street.

## **BACKGROUND**

The City of Lakeland is responsible for the maintenance of streets to insure vehicular and pedestrian safety, improve and maintain ride-ability, and preserve their character. The typical practice for major road maintenance is an asphalt overlay on an existing asphalt road. The Public Works Department has a limited annual budget for the maintenance of such roads. A typical asphalt road may require major maintenance work within 10 to 15 years.

In recent years there has been a renewed interest in brick streets within the City. In the past years, many brick streets were covered with asphalt in lieu of repairing or restoring the brick street. Periodically, residents inquire about the installation or reclamation of brick roads where asphalt roads currently exist. A properly installed brick street may not require major maintenance work within 40 to 50 years.

In addition to the reduced maintenance cost, brick streets add to the character of residential neighborhoods, helping to maintain or enhance property values. Because of their textured surface, brick streets also tend to reduce the speed of traffic.

#### STREET BRICKING BY REQUEST OF PROPERTY OWNERS

Property owners fronting a continuous area of a City maintained roadway within the Central City Area of Lakeland may petition the City to install or reclaim a brick street. The petitioning process and the cost-sharing principles for such action are described herein. The net cost will be assessed to each property owner based on their linear footage of property frontage or other basis consistent with Chapter 170 Florida Statutes or other applicable laws.

## BRICK STREET UPGRADE PROCEDURES

The following procedures will be used by property owners and the City of Lakeland in upgrading existing City maintained asphalt roadways to brick.

1. <u>Petitions</u> - Property owners may request the City of Lakeland to replace the existing street surface with street bricks by submitting a petition to the City utilizing the "Brick Street Request Form" (attached) signed by owners

representing at least sixty-six (66) percent of the lots fronting on the segment of the street to be bricked. Petitioners must also provide proof that a good faith attempt has been made to notify 100% of the property owners on the proposed street of the petition. Proof will normally consist of a receipt from a registered letter or certified mail or, in the event personal contact was made, an affidavit attesting to such fact. Streets proposed for bricking must be at least one block long (i.e.: intersection to intersection). A petition form is available from the Public Works Department. Public Works staff will develop a cost estimate to install or reclaim the brick surface. The cost estimate will include placement of a new road base and curbs where needed. It will also include certain credits against the cost as described further in this Brick Street Policy.

- 2. Public Meeting Public participation is essential to the implementation of a successful street bricking program. A brick street request shall include a public meeting organized by the City to which all potentially affected residents are invited. The "potentially affected residents" shall include all property owners on the street that is being evaluated for bricking. During this meeting, City staff will review the project scope, costs, as well as provide an opportunity for residents and property owners to ask questions and share concerns. City of Lakeland representatives will attend the meeting to obtain input and gauge neighborhood acceptance.
- 3. <u>Assessment</u> The Public Works Department will prepare an estimate of the total assessment and the assessment for each property necessary to fund the project. Installation charges will be calculated on both a single payment basis and on a ten-year assessment basis on each property owner's tax bill at an interest rate determined by the City Commission.
- 4. <u>Survey</u> Subsequent to the public meeting, the City will also conduct a "mailback" survey through certified mail of all potentially affected property owners within the project limits. Property owner information will be based on the Polk County Property Appraiser's records. A proposal for a brick street must be supported by property owners representing a minimum of two thirds (66.7%) of the parcels on the street (or affected block(s) if the project involves less than the entire street). Only legitimate "yes" votes received by the City before the specified due date will be counted as supporting votes. The mail out survey must be signed by at least one property owner for each parcel and will include a statement indicating that the individual signing recognizes that there may be an assessment against their property through a special assessment program per the City's Brick Street Policy. Signatures of persons or entities renting or leasing property will not be considered.
- 5. <u>City Commission Approval</u> Upon receipt of the above survey result showing support by property owners representing a minimum of two thirds (66.7%) of the affected properties, the request will be presented to the City Commission for approval. The City will coordinate the installation of the new street bricks (or reclamation of the existing street bricks, as the case may be) and curbing, if required, with the imposition and levy of the special assessments. Upon approval by the City Commission, the Public Works Department will hold a coordination meeting with the property owners in order to establish construction schedules and procedures.

## DETERMINING BRICK STREET UPGRADE COSTS

- Project Costs The cost for the bricking project will include the costs of reclaiming an existing brick street underneath asphalt, or new street bricks, road base, sand, labor, equipment and future maintenance costs. If curb replacement and/or reconstruction of handicap ramps or driveways are required for the design of the new brick street, such costs shall also be part of the project costs.
- 2. <u>Credits</u> The current Public Works Department budget provides for the periodic milling and resurfacing of asphalt or asphalt covered brick streets. A credit will be given against the costs of bricking for the typical costs of asphalt surfacing the City would have provided at no cost to the property owners. This credit may include asphalt milling, road base, asphalt, curbs, labor and equipment.

Additional credit will be given for the cost savings realized from not being required to resurface the asphalt road an estimated two more times in the following fifty years.

See Appendix A for illustrations of the method used to calculate the assessed cost to property owners. An example calculation is shown in Appendix B.

# PRIORITY OF PETITION REQUESTS

All street bricking requests will be subject to the availability of funding and City construction schedule. It is the responsibility of City staff to prioritize petition requests when multiple petitions have been submitted that exceed the available funds.

The Public Works staff first will determine whether the proposed street is listed in the City street maintenance schedule. This list identifies the roads scheduled for maintenance within the next ten years. Priority will be given to those petitions for roads that are within (3) years of scheduled maintenance.

The next factor in assigning priority to competing petitions will be the consideration of the traffic calming priority. If a street meets traffic calming criteria, then the petition will be given a higher priority consideration.

#### BRICK STREETS IN NEW DEVELOPMENTS

The developer of a new subdivision may elect to install brick streets if approved by the City. However, installation costs in new subdivisions are required to be paid by the developer at the time of installation and will not be assessed by the City to the individual lots. The developer is required to follow the City of Lakeland Public Works Standards for brick road installation.

# PETITION BRICK STREET REQUEST

The purpose of this form is to provide a means by which property owners may petition the City of Lakeland to install a street brick surface in place of asphalt or to restore an existing asphalt covered brick street. This form is to be utilized in conjunction with the City of Lakeland's Brick Street Policy adopted by the City Commission

As outlined in the Brick Street Policy, the additional costs of upgrading from an asphalt or partial asphalt street to a brick street will be assessed to the property owners with front footage on the proposed street. The net cost, as determined by the City, will be assessed to each property owner based on the Brick Street Policy. Specific costs will be determined upon final review of the petition.

Street Name:	
From Cross Street:	_ To Cross Street:
Total Number of Affected Property Owners	(Lots):
Contact Name:	
Contact Address:	
Contact Phone:	
stand by my signature below that the n	urnose of this potition is to domonstrate my

I understand, by my signature below, that the purpose of this petition is to demonstrate my support of the installation/restoration of brick on the above proposed street. I also understand that the cost associated with this upgrade, if the project is approved, will be borne by me and other property owners on the proposed street. Furthermore, I also understand that by signing this petition, I am authorizing the City of Lakeland to proceed with the estimation of the construction cost and individual assessments and I am in no way obligated to accept this assessment at this time. Final decision will be determined by a property owner survey in accordance with the City of Lakeland Brick Street policy.

	PROPERTY OWNER	PROPERTY ADDRESS	PHONE	SIGNATURE
1.				
2.				
3.				
4.				
5.				
6.				
7				
8.				

(Use additional sheets if necessary)

Please submit this petition to:

Department of Public Works, City of Lakeland

228 S. Massachusetts Blvd. Lakeland, FL 33801-5086

### **APPENDIX A**

## ASSESSMENT CALCULATION METHOD

- A = Total length of proposed street frontage (both sides of street), feet
- **B** = Cost of constructing the new brick street
- C = Cost of replacing deteriorated curbs, handicap ramps and driveways, if required for the design of the brick street
- **D** = Cost of maintaining the new brick street within the next 50 Years
- **E** = Cost of maintaining the current asphalt street within the next 50 Years
- **F** = Total cost to be assessed to all property owners fronting the street
- **G** = Per linear foot cost assessed to property owners fronting the street
- **H** = Length of an individual property street frontage, feet
- I = Total cost assessed to the individual property owner

$$F = B + C + D - E$$

$$G = F / A$$

$$I = G \times H$$